



North Pacific Fisheries Commission

NPFC-2025-COM09-WP15

Working Paper submitted by Japan

**Consolidated Proposals to Amend CMM 2024-08 For Pacific Saury**

**CMM ~~2025~~2024-08**

*(Entered into force **15 May** ~~2025~~2024)*

**CONSERVATION AND MANAGEMENT MEASURE FOR PACIFIC SAURY**

*The North Pacific Fisheries Commission (NPFC),*

*Reaffirming* the General Principles, Article 3 of the Convention, in particular, paragraph (b) stipulating that measures are adopted, based on the best scientific information available, to ensure that fisheries resources are maintained at or restored to levels capable of producing maximum sustainable yield, and paragraph (f) stipulating that preventing or eliminating overfishing and excess fishing capacity and ensuring that levels of fishing effort or harvest levels are based on the best scientific information available and do not exceed those commensurate with the sustainable use of the fisheries resources;

*Gravely concerned* that, according to the latest stock assessment provided by the ~~98~~<sup>98</sup><sup>th</sup> meeting of the Scientific Committee (SC~~98~~) in December ~~2024~~2023, stock biomass of Pacific saury remains at ~~historically~~-low levels in recent years,

*Recognizing* that SC8 recommended that the Commission consider the advice, in particular “a reduction to the TAC for 2023-24 would increase the probability of higher long-term biomass and catch levels in the Pacific saury stock”;

Recognizing further that the SC8 recommended adopting interim harvest control rule (HCR) from the list to be provided by the 5<sup>th</sup> meeting of the Small Working Group on Management Strategy Evaluation for Pacific Saury (SWG MSE PS05);

*Further recognizing* the urgent needs to take responsible actions to prevent further degradation and to ensure recovery of the Pacific saury stock;

*Adopts* the following conservation and management measure in accordance with Article 7 of the Convention:

## EFFORT MANAGEMENT

1. Members of the Commission, not described under paragraph 2, and that are currently fishing for Pacific saury shall refrain from expansion, in the Convention Area, of the number of fishing vessels entitled to fly their flags and authorized to fish for Pacific saury from the historical existing level.
2. Members fishing for Pacific saury in areas of their jurisdiction that are adjacent to the Convention Area shall refrain from rapid expansion, in the Convention Area, of the number of fishing vessels entitled to fly their flags and authorized to fish for Pacific saury from the historical existing level.<sup>1</sup>
3. Members of the Commission participating in Pacific saury fisheries in areas under national jurisdiction adjacent to the Convention Area are, in accordance with relevant provisions of Article 3 of the Convention, requested to take compatible measures in paragraph 2.
4. Each Member of the Commission participating in Pacific saury fisheries shall implement either of the following measures:
  - a) to reduce the number of fishing vessels flying its flag and fishing for Pacific saury in the Convention Area by 10% from the number of its fishing vessels that fished for Pacific saury in the Convention Area in 2018; or
  - b) to prohibit fishing vessels flying its flag from engaging in fishing for Pacific saury in the Convention Area outside its designated fishing period of no longer than 180 consecutive days each year.

Each Member shall notify the Secretariat of the measure it implements and its designated fishing period in case of b. above no later than May 1<sup>st</sup> 5<sup>th</sup> each year. The Secretariat shall summarize the notifications from Members and make it available to all Members and CNCPs. This Paragraph does not apply to Members whose fishing vessels that fished for Pacific saury in the Convention Area in 2018 were less than five (5).

---

<sup>1</sup> Paragraph 2 applies to Russia and Japan

## CATCH MANAGEMENT

5. The interim harvest control rule (HCR) for Pacific saury is as attached in Annex I.
6. The interim HCR is applied until the establishment of a management procedure to be recommended through an MSE process by the Joint SC-TCC-COM Small Working Group on Management Strategy Evaluation for Pacific Saury (SWG MSE PS), or unless otherwise decided by the Commission. The SWG MSE PS and the SC shall review the performance of the interim HCR every year based on the best scientific information available, particularly the latest stock assessment results, and provide a recommendation for the Commission, as necessary.
7. For ~~2025~~2024, Members of the Commission agreed that the annual catch of Pacific saury in the entire area (the Convention Area and the areas under their jurisdiction adjacent to the Convention Area) should not exceed ~~202,500~~225,000 metric tons, as calculated using the interim HCR in Annex I.
8. In ~~2025~~2024, the annual total allowable catch (TAC) of Pacific saury in the Convention Area shall be limited to ~~60% of the annual catch limit in the entire area in paragraph 7~~<sup>2</sup>135,000 metric tons.

As a provisional measure until the Commission decides allocation of the TAC, each Member of the Commission shall reduce the annual total catch of Pacific saury by the fishing vessels entitled to fly its flag in ~~2025~~2024 by 55% from its reported catch in 2018 (Annex II), and shall take necessary measures so that the total catch in the Convention Area will not exceed the TAC set out in paragraph 8. Members of the Commission and CNCPs shall ensure that discards of Pacific saury count against their catch limits.

9. To comply with the TAC, the following measures shall be in place in ~~2025~~2024:
  - a) Members of the Commission shall report to the Executive Secretary, in the electronic format, weekly catches of Pacific saury in the Convention Area by fishing vessels flying their flags by Wednesday of the next week. The Executive Secretary shall make publicly

---

<sup>2</sup> 121,500 metric tons in 2025

available the compiled catch of Pacific saury in the Convention Area on the Commission's website as well as share each Member's catch of Pacific saury in the Convention Area on the Member's page of Commission's website without delay; and

b) In the event that the total reported catch of all Members reaches 90% of the TAC set out in paragraph 8, the Executive Secretary shall notify all Members without delay. Those Members with more than 10,000 mt of catch limits shall close the fishery within 72 hours from the receipt of the notification. Those Members with less than 10,000 mt of catch limits may continue operations, but their total catch shall not exceed 90% of their catch limits.

b)c) If any Members commit to reduce its annual total catch of Pacific Saury by fishing vessels entitled to fly its flag in 2025 by 65.5% from its reported catch in 2018, it shall be exempted from the requirements stipulated in Paragraph 10(b). In case of that, the TAC for the rest of the member referred in the paragraph 10(b) shall be 121,500 metric tons minus the catch limit of member(s) that make such commitment. Such commitment shall be submitted to the Secretariat no later than May 1<sup>st</sup>, 2025, and be circulated to all Members, as well as TAC applied to those Members subject to paragraph 10 (b).

10. Members of the Commission and CNCPs shall ensure that fishing vessels flying their flag that fish Pacific saury record their catches and report them to the relevant flag state authorities in accordance with their national data recording and reporting requirements.

11bis. Members of the Commission and CNCPs shall ensure that fishing vessels flying their flag that fish for Pacific saury in the Convention Area record their catches, including incidental catches of other NPFC species, and any discards and report them to the relevant flag state authorities in accordance with their national data recording and reporting requirements.

11. In the event that a Member reaches 70% of its catch limit set out in paragraph 9, the Executive Secretary shall inform that Member of that fact, with a copy to all other Members. That Member shall close the fishery for its flagged vessels when the total catch of its flagged vessels is equivalent to 100% of its catch limit. Such Member shall notify promptly the Executive Secretary of the date of the closure, except as described in paragraph 13. Upon receipt of the notification, the Executive Secretary shall circulate it to all the Members.

12. Notwithstanding paragraph 9, 10 b) and c), Members fishing for Pacific saury in areas of their jurisdiction<sup>3</sup> that are adjacent to the Convention Area may divert part of their catch limit for areas under their jurisdiction to their own catch of Pacific saury in the Convention Area by vessels entitled to fly their flags and authorized to fish for Pacific saury<sup>4</sup>. Such Members shall annually report the catch limit that they diverted in accordance with this paragraph in their Annual Report.

## OTHER MEASURES

13. Development of new fishing activity for the Pacific saury fishery in the Convention Area by Members without documented historical catch for Pacific saury in the Convention Area shall be determined in accordance with relevant provisions, as appropriate, including but not limited to Article 3, paragraph (h) and Article 7, subparagraphs 1(g) and (h) of the Convention.

14. Members of the Commission shall ensure that fishing vessels flying their flags operating in the Convention Area to fish Pacific saury be equipped with an operational vessel monitoring system that is activated at all times.

15. In order to prevent discards and contribute to the proper stock assessment, Members of the Commission shall take necessary measures to ensure that fishing vessels flying their flags in the Convention Area fishing for Pacific saury retain all the catch of Pacific saury on board.

16. In order to protect juvenile fish, Members of the Commission shall take measures for fishing vessels flying their flags to refrain from fishing for Pacific saury in the areas east of 170°E from June to July. The SC and its subsidiary Small Scientific Committee on Pacific Saury will submit to the Commission relevant scientific information on geographical distribution of juvenile fish in the Convention Area, and its migration patterns.

17. The SWG MSE PS shall endeavor to consider the establishment of a management procedure

---

<sup>3</sup> Paragraph 13 applies to Russia and Japan

<sup>4</sup> The diverted portion used in the Convention Area shall count toward the Members' catch limits within the EEZ, both for future discussions and for calculating TAC utilization in the Convention Area.

to be formulated through an MSE process by the 11<sup>th</sup> Commission Meeting in 2027. The Commission shall continue to fund an external expert to support the process.

18. This CMM shall in no case be a basis for any future CMM for Pacific saury.

~~19. For 2025 and thereafter, the Commission at its 9<sup>th</sup> Meeting in 2025 shall establish implementation rules of the interim HCR.~~

~~20.~~19. The Commission shall review and revise, as appropriate, this CMM based on the advice and recommendations from the SC and the SWG MSE PS, at its ~~every~~<sup>9<sup>th</sup></sup> Commission meeting.

~~21.~~20. Consideration should be given to development aspirations of small island developing States in accordance with international law in revising this CMM.

~~22.~~21. This CMM shall enter into force on May ~~1<sup>st</sup>~~<sup>5<sup>th</sup></sup>, ~~2024~~2025, replacing CMM 202~~43~~<sup>43</sup>-08 and will be reviewed on a regular basis.

## Interim Harvest Control Rules (HCR) for Pacific saury

### 1. Management Objectives for the Pacific saury fisheries

#### Interim Management Objectives

(a) *Recovery of the stock (prioritized objective):*

- i. The stock biomass is rebuilt to  $B_{tar}$  within 5 years with 50% probability;
- ii. The stock biomass is maintained above the  $B_{tar}$  level in each of years 6-10 with 50% probability.

2. *Avoiding unsustainable state of the stock (secondary objective):*

- i. The annual probability in each of years 6-10 that the stock drops below  $B_{lim}$  should not exceed 10%;
- ii. The annual probability in each of years 6-10 that fishing mortality is above  $F_{lim}$  should not exceed 10%.

3. *Achieving high and stable catch (tertiary objective):*

- i. Average catch over years 6-10 is as high as possible;
- ii. Catch in each of years 6-10 is as stable as possible.

#### Interim Biological reference points

Interim biological reference points used the interim HCR for Pacific saury are as follows:

Reference point
$B_{tar} = B_{MSY}$
$B_{lim} = 0.35B_{MSY}$
$F_{tar} = F_{MSY}$
$F_{lim} = 1.35F_{MSY}$

### 2. Interim Harvest Control Rules (HCRs)

Based on the latest base-case results of stock assessment of Pacific saury, annual catch level in the entire area  $y = a_{y-1} * F_{MSY} * \hat{B}_{y-1}$ , where  $a_{y-1} = \min(1, \hat{B}_{y-1} / \hat{B}_{MSY})$

(as shown in Figure 1).

It reduces fishing intensity at biomass levels below  $B_{MSY}$ . Maximum allowable change of the annual catch level in the entire area is restricted to 10%.

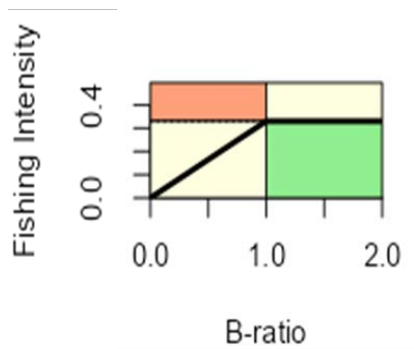


Figure 1. Illustration of the interim HCR.

### 3. Management cycle

The SC annually advises the Commission of the calculated annual catch level in the entire area of Pacific saury for the following year in accordance with the interim HCR as described in paragraph 2, based on the latest stock assessment results.



Reported Pacific saury catch in 2018

<u>Member</u>	<u>Catch (metric ton)</u>
<u>China</u>	<u>90,365</u>
<u>Japan</u>	<u>46,859</u>
<u>Korea</u>	<u>20,759</u>
<u>Russia</u>	<u>5,459</u>
<u>Chinese Taipei</u>	<u>180,466</u>
<u>Vanuatu</u>	<u>8,231</u>