



North Pacific Fisheries Commission

NPFC-2026-COM10-WP03 Rev.2

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ADOPTED

Submitted by Japan

Proposed revisions to CMM 2025-08 for Pacific Saury

Abstract

Japan proposes amendments to CMM 2025-08 to update catch limits for 2026.

Rev.1: This revision reflects the result of the discussion at the Small Working Group.

CONSERVATION AND MANAGEMENT MEASURE FOR PACIFIC SAURY

The North Pacific Fisheries Commission (NPFC),

Reaffirming the General Principles, Article 3 of the Convention, in particular, paragraph (b) stipulating that measures are adopted, based on the best scientific information available, to ensure that fisheries resources are maintained at or restored to levels capable of producing maximum sustainable yield, and paragraph (f) stipulating that preventing or eliminating overfishing and excess fishing capacity and ensuring that levels of fishing effort or harvest levels are based on the best scientific information available and do not exceed those commensurate with the sustainable use of the fisheries resources;

~~*Gravely concerned* that, according to the latest stock assessment provided by the 9th meeting of the Scientific Committee (SC9) in December 2024, stock biomass of Pacific saury remains at low levels in recent years;~~

~~*Recognizing* that SC8 recommended that the Commission consider the advice, in particular “a reduction to the TAC for 2023–24 would increase the probability of higher long-term biomass and catch levels in the Pacific saury stock”;—~~

~~*Recognizing further* that the SC8 recommended adopting interim harvest control rule (HCR) from the list to be provided by the 5th meeting of the Small Working Group on Management Strategy Evaluation for Pacific Saury (SWG-MSE-PS05);~~

~~*Further recognizing* the urgent needs to take responsible actions to prevent further degradation and to ensure recovery of the Pacific saury stock; Recalling Conservation and Management Measure 2025-08 for Pacific saury, including the interim harvest control rule set out in Annex I;~~

~~*Taking into account* the work of the Scientific Committee on Pacific saury, including the outcomes of the 10th Meeting of the Scientific Committee;~~

~~*[Noting that, while the Scientific Committee at its 10th meeting could not reach consensus on the*~~

treatment of the Pacific saury stock assessment results, it nevertheless provided, for the purposes of CMM 2025-08, a calculated annual catch level [~~based on the assessment inputs available~~] to the Commission as described in paragraphs 84 to 86 of the SC10 Final Report[~~, reflecting the best scientific information currently available~~] to the Commission];]

Recognizing the progress made in the Joint SC-TCC-COM Small Working Group on Management Strategy Evaluation for Pacific Saury toward the development of a management procedure for the stock;

Recognizing further the need to maintain an effective, predictable and practicable interim management framework for Pacific saury pending further development of the management procedure and related scientific work;

Mindful of the importance of ensuring the conservation and sustainable use of the Pacific saury stock, while facilitating the implementation of this measure by Members participating in the fishery;

Adopts the following conservation and management measure in accordance with Article 7 of the Convention:

EFFORT MANAGEMENT

1. Members of the Commission, not described under paragraph 2, and that are currently fishing for Pacific saury shall refrain from expansion, in the Convention Area, of the number of fishing vessels entitled to fly their flags and authorized to fish for Pacific saury from the historical existing level.
2. Members fishing for Pacific saury in areas of their jurisdiction that are adjacent to the Convention Area shall refrain from rapid expansion, in the Convention Area, of the number of fishing vessels entitled to fly their flags and authorized to fish for Pacific saury from the historical existing level.¹
3. Members of the Commission participating in Pacific saury fisheries in areas under national jurisdiction adjacent to the Convention Area are, in accordance with relevant provisions of

¹ Paragraph 2 applies to Russia and Japan

Article 3 of the Convention, requested to take compatible measures in paragraph 2.

4. Each Member of the Commission participating in Pacific saury fisheries shall implement either of the following measures:
 - a) to reduce the number of fishing vessels flying its flag and fishing for Pacific saury in the Convention Area by 10% from the number of its fishing vessels that fished for Pacific saury in the Convention Area in 2018; or
 - b) to prohibit fishing vessels flying its flag from engaging in fishing for Pacific saury in the Convention Area outside its designated fishing period of no longer than 180 consecutive days each year.

Each Member shall notify the Secretariat of the measure it implements and its designated fishing period in case of b. above no later than May 1st each year. The Secretariat shall summarize the notifications from Members and make it available to all Members and CNCPs. This Paragraph does not apply to Members whose fishing vessels that fished for Pacific saury in the Convention Area in 2018 were less than five (5).

CATCH MANAGEMENT

5. The interim harvest control rule (HCR) for Pacific saury is as attached in Annex I.
6. The interim HCR is applied until the establishment of a management procedure to be recommended through an MSE process by the Joint SC-TCC-COM Small Working Group on Management Strategy Evaluation for Pacific Saury (SWG MSE PS), or unless otherwise decided by the Commission. The SWG MSE PS and the SC shall review the performance of the interim HCR every year based on the best scientific information available, particularly the latest stock assessment results, and provide a recommendation for the Commission, as necessary.
7. For ~~2025~~2026, Members of the Commission agreed that the annual catch of Pacific saury in the entire area (the Convention Area and the areas under their jurisdiction adjacent to the Convention Area) should not exceed ~~202,500~~192,375 metric tons, ~~as calculated using the interim HCR in Annex I.~~

7bis For 2027, the Commission agreed that the annual catch of Pacific saury in the entire

area (the Convention Area and the areas under their jurisdiction adjacent to the Convention Area) will be based on the interim HCR in Annex I and should not exceed 90% of the 2026 level unless the Commission decides otherwise based on the best available scientific information or unless otherwise provided for under the interim HCR. [indicated by the HCR.] Nevertheless, unused portion of the catch limit for 2026 may be carried over and added to the catch limit in 2027 up to 10% of the catch limit for 2026. [Nevertheless, unused portion of the annual catch limit in the entire area for 2026 may be carried over and added to the catch limit in the Convention Area in 2027 up to 10% of the catch limit for 2026.]

8. In ~~2025-2026~~, the annual total allowable catch (TAC) of Pacific saury in the Convention Area shall be limited to 60% of the annual catch limit in the entire area in paragraph 7².

8Bbis "For 2027, the annual total allowable catch (TAC) of Pacific saury in the Convention Area shall be limited to 60% of the annual catch limit according to paragraph 7bis."

~~8.~~

9. As a provisional measure until the Commission decides allocation of the TAC, each Member of the Commission shall reduce the annual total catch of Pacific saury by the fishing vessels entitled to fly its flag in ~~2025~~2026 by ~~55.8~~57.8% from its reported catch in 2018 (Annex II), and shall take necessary measures so that the total catch in the Convention Area will not exceed the TAC set out in paragraph 8. Members of the Commission and CNCPs shall ensure that discards of Pacific saury count against their catch limits. [Nevertheless, unused portion of the entire area in the annual catch limit in the entire area for 2026 may be carried over and added to the catch limit in the Convention Area in 2027 up to 10% of the catch limit for 2026.]

10. To comply with the TAC, the following measures shall be in place in ~~2025~~2026:

- a) Members of the Commission shall report to the Executive Secretary, in the electronic format, weekly catches of Pacific saury in the Convention Area by fishing vessels flying their flags by Wednesday of the next week. The Executive Secretary shall make publicly available the compiled catch of Pacific saury in the Convention Area on the Commission's website as well as share each Member's catch of Pacific saury in the Convention Area on the Member's page of Commission's website without delay; and

² ~~121,500~~115,425 metric tons in ~~2025~~2026

- b) In the event that the total reported catch of all Members reaches 90% of the TAC set out in paragraph 8, the Executive Secretary shall notify all Members without delay. Those Members with more than 10,000 mt of catch limits shall close the fishery within 72 hours from the receipt of the notification. Those Members with less than 10,000 mt of catch limits may continue operations, but their total catch shall not exceed 90% of their catch limits.
- c) If any Members commit to reduce its annual total catch of Pacific Saury by fishing vessels entitled to fly its flag in ~~2025-2026~~ by ~~65.5~~~~[67.3]~~67.22% from its reported catch in 2018, it shall be exempted from the requirements stipulated in Paragraph 10 (b). In case of that, the TAC for the rest of the member referred in the paragraph 10 (b) shall be ~~121,500~~115,425 metric tons minus the catch limit of member(s) that make such commitment. Such commitment shall be submitted to the Secretariat no later than May 1st, ~~2025~~2026, and be circulated to all Members, as well as TAC applied to those Members subject to paragraph 10 (c).

11. Members of the Commission and CNCPs shall ensure that fishing vessels flying their flag that fish for Pacific saury in the Convention Area record their catches, including incidental catches of other NPFC species, and any discards and report them to the relevant flag state authorities in accordance with their national data recording and reporting requirements.

12. In the event that a Member reaches 70% of its catch limit set out in paragraph 9, the Executive Secretary shall inform that Member of that fact, with a copy to all other Members. That Member shall close the fishery for its flagged vessels when the total catch of its flagged vessels is equivalent to 100% of its catch limit. Such Member shall notify promptly the Executive Secretary of the date of the closure, except as described in paragraph 13. Upon receipt of the notification, the Executive Secretary shall circulate it to all the Members.

13. Notwithstanding paragraph 9, 10 b) and c), Members fishing for Pacific saury in areas of their jurisdiction³ that are adjacent to the Convention Area may divert part of their catch limit for areas under their jurisdiction to their own catch of Pacific saury in the Convention Area by

³ Paragraph 13 applies to Russia and Japan

vessels entitled to fly their flags and authorized to fish for Pacific saury⁴. Such Members shall [notify promptly the Executive Secretary of the starting date of the diversion and](#) annually report the catch limit that they diverted in accordance with this paragraph in their Annual Report.

OTHER MEASURES

14. Development of new fishing activity for the Pacific saury fishery in the Convention Area by Members without documented historical catch for Pacific saury in the Convention Area shall be determined in accordance with relevant provisions, as appropriate, including but not limited to Article 3, paragraph (h) and Article 7, subparagraphs 1(g) and (h) of the Convention.
15. Members of the Commission shall ensure that fishing vessels flying their flags operating in the Convention Area to fish Pacific saury be equipped with an operational vessel monitoring system that is activated at all times.
16. In order to prevent discards and contribute to the proper stock assessment, Members of the Commission shall take necessary measures to ensure that fishing vessels flying their flags in the Convention Area fishing for Pacific saury retain all the catch of Pacific saury on board.
17. In order to protect juvenile fish, Members of the Commission shall take measures for fishing vessels flying their flags to refrain from fishing for Pacific saury in the areas east of 170°E from June to July. The SC and its subsidiary Small Scientific Committee on Pacific Saury will submit to the Commission relevant scientific information on geographical distribution of juvenile fish in the Convention Area, and its migration patterns.
18. The SWG MSE PS shall endeavor to consider the establishment of a management procedure to be formulated through an MSE process by the ~~41~~⁴¹~~2~~²th Commission Meeting in ~~2028~~²⁰²⁷. The Commission shall continue to fund an external expert to support the process.

⁴ The diverted portion used in the Convention Area shall count toward the Members' catch limits within the EEZ, both for future discussions and for calculating TAC utilization in the Convention Area.

19. This CMM shall in no case be a basis for any future CMM for Pacific saury.
20. The Commission shall review and revise, as appropriate, this CMM based on the advice and recommendations from the SC and the SWG MSE PS, at its every Commission meeting.
21. Consideration should be given to development aspirations of small island developing States in accordance with international law in revising this CMM.
22. This CMM shall enter into force on May 1st, ~~2025~~2026, replacing CMM ~~2024~~2025-08 and will be reviewed on a regular basis.

Interim Harvest Control Rules (HCR) for Pacific saury

1. Management Objectives for the Pacific saury fisheries

Interim Management Objectives

(a) *Recovery of the stock (prioritized objective):*

- i. *The stock biomass is rebuilt to B_{tar} within 5 years with 50% probability;*
- ii. *The stock biomass is maintained above the B_{tar} level in each of years 6-10 with 50% probability.*

2. *Avoiding unsustainable state of the stock (secondary objective):*

- i. *The annual probability in each of years 6-10 that the stock drops below B_{lim} should not exceed 10%;*
- ii. *The annual probability in each of years 6-10 that fishing mortality is above F_{lim} should not exceed 10%.*

3. *Achieving high and stable catch (tertiary objective):*

- i. *Average catch over years 6-10 is as high as possible;*
- ii. *Catch in each of years 6-10 is as stable as possible.*

Interim Biological reference points

Interim biological reference points used the interim HCR for Pacific saury are as follows:

Reference point
$B_{tar} = B_{MSY}$
$B_{lim} = 0.35B_{MSY}$
$F_{tar} = F_{MSY}$
$F_{lim} = 1.35F_{MSY}$

2. Interim Harvest Control Rules (HCRs)

Based on the latest base-case results of stock assessment of Pacific saury, annual catch level in the entire area $y = a_{y-1} * F_{MSY} * \hat{B}_{y-1}$, where $a_{y-1} = \min(1, \hat{B}_{y-1} / \hat{B}_{MSY})$

(as shown in Figure 1).

It reduces fishing intensity at biomass levels below B_{MSY} . Maximum allowable change of the annual catch level in the entire area is restricted to 10%.

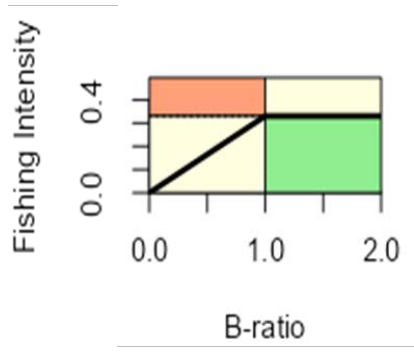


Figure 1. Illustration of the interim HCR.

3. Management cycle

The SC annually advises the Commission of the calculated annual catch level in the entire area of Pacific saury for the following year in accordance with the interim HCR as described in paragraph 2, based on the latest stock assessment results.

Reported Pacific saury catch in 2018

Member	Catch (metric ton)
China	90,365
Japan	46,859
Korea	20,759
Russia	5,459
Chinese Taipei	180,466
Vanuatu	8,231